U. S. DEPARTMENT OF THE INTERIOR BUREAU OF LAND MANAGEMENT

GRAND STAIRCASE-ESCALANTE NATIONAL MONUMENT ADVISORY COMMITTEE

CHARTER

- 1. **OFFICIAL DESIGNATION:** Grand Staircase-Escalante National Monument Advisory Committee (Committee).
- 2. AUTHORITY: This Committee is established pursuant to Presidential Proclamation 9682, "Modifying the Grand Staircase-Escalante National Monument (Monument)," (December 4, 2017), and is consistent with section 309 of the Federal Land Policy and Management Act (FLPMA), as amended (43 U.S.C. 1739). The Bureau of Land Management (BLM) is subject to standards and procedures for the creation, operation, and termination of BLM resource advisory committees. Refer to the 1995 amended BLM regulations (43 CFR 1784) for specific regulations regarding composition (1784.2-1); avoidance of conflicts of interest (1784.2-2); calls for nominations (1784.4-1); notice of meetings (1784.4-2); open meetings (1784.4-3); records (1784.5-3); course of instruction for members (1784.6-1(f)); and quorum requirements (1784.6-1(h)). The Committee is regulated by the Federal Advisory Committee Act (FACA), as amended (5 U.S.C. Appendix 2).
- 3. OBJECTIVES AND SCOPE OF ACTIVITIES: The Committee will provide information and advice to the Secretary of the Interior (Secretary) regarding the development and implementation of management plans for the Grand Staircase, Kaiparowits, and Escalante Canyons Units and, as appropriate, management of the Monument.
- **4. DESCRIPTION OF DUTIES:** Committee duties and responsibilities, where applicable, are as follows:
 - Provide information and advice on the development of management plans for the Grand Staircase, Kaiparowits, and Escalante Canyons Units and, as appropriate, management of the Monument. This includes, at the request of the Designated Federal Officer (DFO), to gather and analyze information, conduct studies and field examinations, seek public input or ascertain facts to develop recommendations concerning the use and management of the Monument.
 - 2. Assist BLM in developing recommendations for implementation of ecosystem approaches to management by advising the BLM in establishing goals and objectives within the Monument.
 - 3. Advise BLM regarding ongoing local efforts to develop and achieve collaborative approaches to management of the Monument.
 - 4. Consult and make recommendations on issues such as protocols for specific projects, e.g. vegetation restoration methods and treatments, grazing, standards for excavation and curation of artifacts and objects.

- 5. Advise BLM on opportunities to enhance and expand existing partnerships and volunteer efforts.
- 6. Advise BLM on opportunities to enhance and expand existing educational outreach efforts.
- 7. Provide recommendations for implementation of Secretary's Order 3347: Conservation Stewardship and Outdoor Recreation, and Secretary's Order 3356: Hunting, Fishing, Recreational Shooting, and Wildlife Conservation Opportunities and Coordination with States, Tribes, and Territories. Recommendations shall include, but are not limited to:
 - (a) assessing and quantifying implementation of the Secretary's Orders and recommendations to enhance and expand their implementation as identified;
 - (b) policies and programs that:
 - (1) increase outdoor recreation opportunities for all Americans, with a focus on engaging youth, veterans, minorities, and other communities that traditionally have low participation in outdoor recreation;
 - (2) expand access for hunting and fishing on BLM land in a manner that respects the rights and privacy of the owners of non-public lands; and
 - (3) create greater collaboration with States, Tribes, and/or Territories.
- 8. Provide recommendations for implementation of the regulatory reform initiatives and policies specified in section 2 of Executive Order 13777: Reducing Regulation and Controlling Regulatory Costs; Executive Order 12866: Regulatory Planning and Review, as amended; and section 6 of Executive Order 13563: Improving Regulation and Regulatory Review. Recommendations shall include, but are not limited to:
 - (a) identifying regulations for repeal, replacement, or modification considering, at a minimum, those regulations that:
 - (1) eliminate jobs or inhibit job creation;
 - (2) are outdated, unnecessary, duplicative, or ineffective;
 - (3) impose costs that exceed benefits;
 - (4) create a serious inconsistency or otherwise interfere with regulatory reform initiatives and policies;
 - (5) rely, in part or in whole, on data or methods that are not publicly available or insufficiently transparent to meet the standard for reproducibility; or
 - (6) derive from or implement Executive Orders or other Presidential and Secretarial directives that have been subsequently rescinded or substantially modified.

- 9. Provide recommendations for collaborative and innovative solutions to aggressively address wildland fires on public lands as guided by the Secretary's memo on wildfires dated September 11, 2017, by:
 - (a) utilizing existing policies as well as national and regional methods for fuel control/reduction;
 - (b) identifying new solutions for the application of existing policies and innovative fuel control methods;
 - (c) better integrating State, local, and Tribal stakeholders in wildfire prevention and presuppression efforts;
 - (d) establishing methods which emphasize the importance of firefighting and public safety; and
 - (e) ensuring that landscapes are restored and maintained.

All current and future Executive Orders, Secretary's Orders, and Secretarial memos should be included for discussion and recommendation as they are released. At the conclusion of each meeting or shortly thereafter, provide a detailed recommendation report, including meeting minutes, to the DFO.

- 5. OFFICIAL TO WHOM THE COMMITTEE REPORTS: The Committee provides advice to the Secretary through the DFO.
- **6. SUPPORT:** Administrative support and funding for activities of the Committee will be provided by the office of the DFO.
- 7. ESTIMATED ANNUAL OPERATING COSTS and STAFF YEARS: The annual operating costs associated with supporting the Committee's activities are estimated to be \$20,000, including all direct and indirect expenses and .15 Federal staff years support.
- 8. **DESIGNATED FEDERAL OFFICER:** The DFO is BLM's Monument Manager, who is a full time Federal employee appointed in accordance with Agency procedures. The DFO will approve or call all Committee and subcommittee meetings, prepare and approve all meeting agendas, attend all Committee and subcommittee meetings, adjourn any meeting when the DFO determines adjournment to be in the public interest, and chair meetings when directed to do so by the Secretary.
- ESTIMATED NUMBER AND FREQUENCY OF MEETINGS: The Committee will
 meet approximately two to four times annually, and at such other times as designated by the
 DFO.
- 10. DURATION: Continuing.

- 11. **TERMINATION:** The Committee will be inactive 2 years from the date the charter is filed, unless, prior to that date, it is renewed in accordance with the provisions of section 14 of the FACA. The Committee will not meet or take any action without a valid current charter.
- 12. **MEMBERSHIP AND DESIGNATION:** The Committee shall include 15 members to be appointed by the Secretary, as follows:
 - 1. An elected official from Garfield County representing the County;
 - 2. An elected official from Kane County representing the County;
 - 3. A representative of State government;
 - 4. A representative of Tribal government with ancestral interest in the Monument;
 - 5. A representative of the educational community;
 - 6. A representative of the conservation community;
 - 7. A representative of developed outdoor recreation, off-highway vehicle users, or commercial recreation activities, including, for example, commercial or recreation fishing;
 - 8. A representative of dispersed recreation;
 - 9. A livestock grazing permittee operating within the Monument to represent grazing permittees;
 - 10. A representative of private landowners;
 - 11. A representative of local business owners; and,
 - 12. A representative of the public-at-large, including, for example, sportsmen and sportswomen communities.

Three members will be appointed as special Government employees, one for each of the following areas of expertise:

- 1. A member with expertise in systems ecology;
- 2. A member with expertise in paleontology;
- 3. A member with expertise in archaeology or history.

Members will be appointed to the Committee to serve 3-year terms.

Members appointed as special Government employees are required to file a Confidential Financial Disclosure Report and complete ethics training on an annual basis.

13. ETHICS RESPONSIBILITIES OF MEMBERS: No Committee or subcommittee member will participate in any Committee or subcommittee deliberations or votes relating to a specific party matter before the Department of the Interior (Department) or its Bureaus and Offices including a lease, license, permit, contract, grant, claim, agreement, or litigation in which the member or the entity the member represents has a direct financial interest.

As provided in 43 CFR 1784.2-2, members of the Committee shall be required to disclose their direct or indirect interest in leases, licenses, permits, contracts, or claims that involve lands or resources administered by the BLM, or in any litigation related thereto. For the purpose of this paragraph, indirect interest includes holdings of a spouse or dependent child.

The Department will provide materials to those members appointed as special Government employees, explaining their ethical obligations. Consistent with the ethics requirements, members will endeavor to avoid any actions that would cause the public to question the integrity of the Committee's operations, activities, or advice. The provisions of this paragraph do not affect any other statutory or regulatory ethical obligations to which a member may be subject.

- 14. SUBCOMMITTEES: Subject to the DFO's approval, subcommittees may be formed for the purposes of compiling information or conducting research. However, such subcommittees must act only under the direction of the DFO and must report their recommendations to the full Committee for consideration. Subcommittees must not provide advice or work products directly to the Agency. Subcommittees will meet as necessary to accomplish their assignments, subject to the approval of the DFO and the availability of resources.
- 15. **RECORDKEEPING**: The Records of the Committee, and formally and informally established subcommittees of the Committee, shall be handled in accordance with General Records Schedule 6.2 and other approved Agency records disposition schedule. These records shall be available for public inspection and copying, subject to the Freedom of Information Act (5 U.S.C. 552).

Secretary of the Interior

SEP - 6 2018

Date Filed

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